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5 COUNTY OF SAN BERNARDINO,
ARROWHEAD REGIONAL MEDICAL
6 CENTER, MINH HANG CHAU, NOEL HUI, and
EDMOND KO
7

8 UNITED STATES DISTRICT COURT
9 CENTRAL DISTRICT OF CALIFORNIA
10

11 WILLIAM J. RICHARDS,

12 Plaintiff,

13 v.

14 CHARLES PICKETT, JOHN
PARSONS, ESTATE OF DONALD B.
15 THORNTON, BONIFACIO C.
ESPERANZA, JOHN CULTON,
16 DAVID DUNN, NICHOLAS
AGUILERA, JOSEPH BICK,
17 ESTATE OF RAY ANDREASEN,
NABIL ATHANASSIOUS, ELI
18 RICHMAN, BALRAJ DHILLON,
DEEPAK MEHTA, JOHN PRINCE,
19 MINH HANG CHAU, NOEL HUI,
EDMUND KO, ARROWHEAD
20 REGIONAL MEDICAL CENTER,
COUNTY OF SAN BERNARDINO,
21 and DOES 1 through 10, inclusive,

22 Defendants.
23
24

Case No. 5:18-cv-00912-JGB-SHK

**DEFENDANTS COUNTY OF SAN
BERNARDINO, ARROWHEAD
REGIONAL MEDICAL CENTER,
CHAU, HUI, AND KO'S NOTICE
OF MOTION AND MOTION TO
DISMISS FIRST AMENDED
COMPLAINT; MEMORANDUM
OF POINTS AND AUTHORITIES
IN SUPPORT**

Date: November 19, 2018
Time: 9:00 a.m.
Ctrm: 1

Judge: Hon. Jesus G. Bernal

25 TO THE COURT, PLAINTIFF WILLIAM RICHARDS, AND HIS
26 ATTORNEYS OF RECORD:

27 ///

28 ///

1 PLEASE TAKE NOTICE that on November 19, 2018 at 9:00 a.m., or as
 2 soon thereafter as the motion may be heard in Courtroom 1 of the above-entitled
 3 court, located at 3470 Twelfth Street Riverside, CA 92501, Defendants County of
 4 San Bernardino, Arrowhead Regional Medical Center, Chau, Hui, and Ko will
 5 move this Court for an order to dismiss them from the First Amended Complaint
 6 and enter judgment in their favor pursuant to Federal Rules of Civil Procedure
 7 12(b)(1) and 12(b)(6). The Motion is based upon the grounds that Plaintiff's
 8 Plaintiffs Amended Complaint does not state any viable claims for relief against
 9 Defendants County of San Bernardino, Arrowhead Regional Medical Center, Chau,
 10 Hui, or Ko, and specifically the following:

- 11 1. The complaint is barred by the statute of limitations.
- 12 2. Plaintiff fails to state a claim against any defendants, including
 13 individuals Chau, Hui, and Ko, as Plaintiff does not make specific factual
 14 allegations demonstrating these individuals violated his constitutional rights. Nor
 15 does Plaintiff sufficiently allege the County or Arrowhead Regional Medical Center
 16 violated his constitutional rights under a *Monell* theory or otherwise.
- 17 3. Defendants Chau, Hui, and Ko are entitled to qualified immunity
 18 because their conduct was not unlawful and they would not have been on notice
 19 they were violating clearly established law.
- 20 4. Plaintiff fails to state a claim against the County of San Bernardino
 21 and the Arrowhead Regional Medical Center for *Monell* liability.

22 Defendants' Motion is based upon this Notice of Motion and Motion,
 23 Plaintiff's First Amended Complaint, all pleadings and records on file in this case,
 24 and on such further authority, evidence, or arguments, as may be presented at or
 25 before the time of any hearing.

26 Pursuant to L.R. 7-3, Defense counsel began meeting and conferring with
 27 respect to the statute of limitations issue on August 24, 2018. On August 27, 2018,
 28 Defense counsel raised the issue of failure to state specific facts regarding the

1 conduct of any individual defendant, and the entitlement to qualified immunity for
2 individual defendants. The parties spoke at length about these issues on September
3 6, 2018. After Plaintiff filed a First Amended Complaint, Defendants' counsel sent
4 further correspondence to Plaintiff's counsel but the parties agreed it would be
5 futile to further meet and confer about the same issues.

6
7 Dated: October 5, 2018

BURKE, WILLIAMS & SORESENSEN, LLP

8
9 By: /s/ Susan E. Coleman
10 Susan E. Coleman

11 Attorneys for Defendants
12 COUNTY OF SAN BERNARDINO,
13 ARROWHEAD REGIONAL MEDICAL
14 CENTER, MINH HANG CHAU, NOEL
15 HUI, and EDMOND KO
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MEMORANDUM OF POINTS AND AUTHORITIES

I. INTRODUCTION

Plaintiff William Richards has brought this lawsuit under section 1983 alleging defendants were deliberately indifferent to his medical needs, namely prostate cancer, over more than a decade of his incarceration. He does not sue under state law negligence theories, likely because he did not file state tort claims and would be barred from proceeding. Instead, Plaintiff sues medical doctors employed by the California Department of Corrections and Rehabilitation (CDCR) during part of the term of his state prison imprisonment, from 2002 to 2010, for violating his constitutional rights by denying him adequate medical care. During the time Plaintiff was intermittently in the custody of the County of San Bernardino for habeas proceedings, from 2008 to 2013, he sues the County, Arrowhead Regional Medical Center (contracted by the county), and Doctors Prince¹, Chau, Hui, and Ko, on similar grounds. (*See* FAC [Doc. #35] at 6, 15.) Plaintiff also faults the County policies for provision of medical care under a *Monell* theory. (*See id.*)

Plaintiff filed his Complaint on April 30, 2018. (Doc. #1.) After the parties were served, and counsel met and conferred, Plaintiff filed a First Amended Complaint on September 14, 2018. (Doc. #35.) Despite having met and conferred, Plaintiff's First Amended Complaint still fails to plead any specific facts showing that Chau, Hui, or Ko violated his rights, and they are entitled to qualified immunity given that a reasonable doctor would not have been on notice treating Plaintiff would violate the law. Nor does the First Amended Complaint demonstrate the County had unconstitutionally deficient policies under a *Monell* theory. Most importantly, the operative complaint violates the statute of limitations. Even with two years tolling for incarceration, Plaintiff should have filed suit for any deficient medical care that occurred by the end of 2013, by

¹ Dr. Prince is retired and has not been served, to defense counsel's knowledge.

1 December 31, 2017. Instead, his lawsuit was filed in April 2018, past the cutoff to
2 sue for 2013 or any earlier medical care.

3 Accordingly, the Complaint should be dismissed in its entirety.

4 **II. FACTUAL ALLEGATIONS RELATING TO COUNTY OF SAN**
5 **BERNARDINO, ARROWHEAD REGIONAL MEDICAL CENTER,**
6 **DOCTORS CHAU, HUI, AND KO²****Doctors Chau, Hui and Ko**

7 Plaintiff notes that he was treated in the San Bernardino County jails, at
8 Arrowhead Regional, and by ARMC employees Prince, Chau, Hui, Ko, and Doe
9 between the years 2008-2013. (FAC ¶ 46.) Plaintiff contends that a biopsy was
10 recommended in June 2008, and he was referred to urology, but he did not obtain a
11 urology consult until December 2009 with Dr. Athanassious (CDCR). (FAC ¶¶ 49-
12 50.) He did not receive a biopsy until September 2011. (FAC ¶ 51.)

13 Plaintiff contends that after his biopsy in September 2011, he received no
14 further curative treatment from his providers including Doctors Chau, Hui, and Ko
15 until August 2012, when he received cryoablation. (FAC ¶ 54.) After this
16 treatment, Plaintiff's PSA levels rose and he underwent intermittent ADT treatment
17 until his release from custody in June 2016. (FAC ¶ 57.) In May 2016, Plaintiff
18 was told by his oncologist that his cancer was terminal; however, to date his cancer
19 continues to respond to hormone therapy. (FAC ¶¶ 58-59.)

20 **B. County of San Bernardino**

21 Plaintiff apparently was in CDCR custody and transferred to the County for
22 various hearings and proceedings between 2008 and 2012, so he sues employees of
23 both entities during the same time period, making the task of identifying the
24 individual defendants alleged to be at fault more difficult. (*See, e.g.*, FAC ¶¶ 50-
25 52.) Plaintiff contends that in June 2009, Plaintiff's habeas attorneys sent letters to
26 CDCR representatives requesting that Plaintiff receive immediate treatment for the

27 _____
28 ² Defendants do not concede any of these allegations are true except for the
purposes of this Motion to Dismiss.

1 recurrence of his cancer. (FAC ¶ 53.)

2 Plaintiff alleges that the County hired medical personnel predisposed to delay
3 or deny prisoners' access to medical care or fail to provide adequate medical care.
4 (FAC ¶ 70.)

5 **C. Arrowhead Regional Medical Center**

6 Plaintiff contends that ARMC knew or should have known Plaintiff was
7 suffering from a serious but treatable medical condition and they denied or delayed
8 his access to diagnosis, medical care, treatment, follow up, and supervision, with
9 deliberate indifference to the risk of harm. (FAC ¶ 71.) Plaintiff further alleges
10 that the individual defendants and ARMC were responsible to carry out the
11 policies, practices and customs of the CDCR and San Bernardino County Sheriff's
12 Department³. (FAC ¶ 72.)

13 **III. LEGAL STANDARD**

14 The standard of pleading that a complaint must meet has been raised by the
15 United States Supreme Court in its *Twombly* and *Iqbal* decisions. Conclusory or
16 unwarranted deductions of fact, and unreasonable inferences, will not allow a
17 complaint to stand. The United States Supreme Court has made clear through a
18 heightened standard that formulaic pleading alone will not allow a complaint to
19 survive Rule 12(b)(6). To survive a motion to dismiss, a plaintiff must allege
20 "enough facts to state a claim to relief that is plausible on its face." *Bell Atl. Corp.*
21 *v. Twombly*, 550 U.S. 544, 570 (2007). In other words, a plaintiff must allege facts
22 sufficient to "raise a right to relief above the speculative level." *Id.* at 555. Though
23 a court is to assume plaintiff's allegations are true, the court is not required to
24 accept as true "allegations that are merely conclusory, unwarranted deductions of
25 fact, or unreasonable inferences." *St. Clare v. Gilead Scis., Inc.*, 536 F.3d 1049,

26
27 ³ ARMC contracts with the County to care for prisoners; however, it is not an agent
28 of the State Department of Corrections nor is it affiliated with the Sheriff's
Department, which is also a subsidiary of the County.

1 1055 (9th Cir. 2008).

2 In 2009, the Supreme Court clarified that this standard requires plaintiff to
 3 allege facts that add up to “more than a sheer possibility that a defendant has acted
 4 unlawfully.” *Ashcroft v. Iqbal*, 556 U.S. 662, (2009). A claim is plausible only
 5 when the facts pled “allow[] the court to draw the reasonable inference that the
 6 defendant is liable for the misconduct alleged.” *Id.* at 1949 (*citing Twombly*, 550
 7 U.S. at 556). The court is not obligated to accept as true “legal conclusions”
 8 contained in the complaint. *Id.* “[W]here the well-pleaded facts do not permit the
 9 court to infer more than the mere possibility of misconduct, the complaint has
 10 alleged – but it has not show[n] – that the pleader is entitled to relief.” *Id.* at 1950.
 11 As the Ninth Circuit noted, “In sum, for a complaint to survive a motion to dismiss,
 12 the non-conclusory ‘factual content,’ and reasonable inferences from that content,
 13 must be plausibly suggestive of a claim entitling the plaintiff to relief.” *Moss v. U.S.*
 14 *Secret Service*, 572 F.3d 962, 969 (9th Cir. 2009) (*quoting Iqbal*, at 1949).

15 The basic pleading standard for civil rights complaints calls for inclusion of
 16 clear, factual allegations in support of each cause of action, and that such
 17 allegations are not vague or based on mere conclusions. *Ivey v. Bd. of Regents*, 673
 18 F.2d 266, 268 (9th Cir. 1982). Claims may be dismissed because they fail to allege
 19 sufficient facts to support any cognizable legal claim. *Smile Care Dental Group v.*
 20 *Delta Dental Plan of Cal., Inc.*, 88 F.3d 780, 783 (9th Cir. 1996), *cert. denied*, 519
 21 U.S. 1028 (1996). While the Federal Rules require merely that the complaint place
 22 defendants on notice of what it is they are being sued for, a plaintiff’s pleading
 23 obligations are not non-existent. On the contrary, plaintiff must put forth a short,
 24 plain statement showing that they are entitled to relief. *See Fed. R. Civ. P. 8(a)(1)*.
 25 Dismissal is proper where there is either a “lack of a cognizable legal theory” or
 26 “the absence of sufficient facts alleged under a cognizable legal theory.” *Balisteri v.*
 27 *Pacifica Police Dept.*, 901 F.2d 696, 699 (1988).

1 **IV. THIS SUIT IS BARRED BY THE STATUTE OF LIMITATIONS**

2 Plaintiff filed suit initially on April 30, 2018. (Doc. #1.) He was released
3 from prison in June 2016. Therefore, even with two years tolling for incarceration,
4 he is barred from suing for any issues that occurred before June 2014. Plaintiff's
5 claims against the County, ARMC and its employees occur from 2009 to 2012.

6 Plaintiff's operative complaint indicates that it arises under the Civil Rights
7 Act, 42 U.S.C. § 1983. There is no specified statute of limitations for a § 1983
8 action; therefore, the federal courts apply the state law of limitations governing an
9 analogous cause of action. *Bd. of Regents v. Tomanio*, 446 U.S. 478, 483-84 (1980).
10 Federal courts look to state law to determine not only the length of the limitations
11 period, but also closely related questions of tolling and application. *Wilson v.*
12 *Garcia*, 471 U.S. 261, 269 (1985); *Bianchi v. Bellingham Police Dep't*, 909 F.2d
13 1316, 1318 (9th Cir. 1990); *May v. Enomoto*, 633 F.2d 164, 166 (9th Cir. 1980).
14 The statute of limitations for an action filed under § 1983 is the state's general or
15 residual statute of limitations for personal injury actions. *Wilson v. Garcia*, 471
16 U.S. 261, 280 (1985); *Owens v. Okure*, 488 U.S. 235, 249-50 (1989). California's
17 residual statute of limitations is two years. Cal. Code Civ. Proc. § 355.1.

18 Federal courts also apply the tolling rules of the state, unless they are
19 inconsistent with federal law. *Hardin v. Straub*, 490 U.S. 536, 543-44 (1989).
20 California's tolling statute provides for up to two years of tolling for non-life
21 prisoners. Cal. Code Civ. Proc. § 352.1(a). Thus, Plaintiff was required to bring suit
22 within four years of the date his claims accrued.

23 Federal law governs when a claim accrues. *Elliot v. City of Union City*, 25
24 F.3d 800, 801-02 (9th Cir. 1994). An action ordinarily accrues on the date of the
25 injury, *Ward v. Westinghouse Canada, Inc*, 32 F.3d 1405, 1407 (9th Cir. 1994), or
26 when the plaintiff has reason to know of the injury which is the basis of the action.
27 *Elliot*, 25 F.3d at 805. Under this rule, the statute of limitations begins to run when
28 a plaintiff suspects, or should suspect, that his injury was caused by wrongdoing.

1 *Braxton-Secret v. A.H. Robins Co.*, 769 F.2d 528, 530 (9th Cir. 1985); *Goodrich v.*
 2 *Natural Y Surgical Specialties, Inc.*, 25 Cal.App.4th 722, 779 (1994). Once a
 3 person has notice or information sufficient to put a reasonable person on inquiry,
 4 the limitations period begins to run. *Braxton-Secret*, 768 F.2d at 530. “When a
 5 plaintiff has notice of wrongful conduct, it is not necessary that he have knowledge
 6 of all the details or all the persons involved in order for his cause of action to
 7 accrue.” *Compton v. Ide*, 732 F.2d 1429, 1433 (9th Cir. 1984). Thus, Plaintiff’s
 8 claims for relief accrued when he knew, or should have known, of the alleged
 9 injury which forms the basis for his claims. See *Maldonado v. Harris*, 370 F.3d
 10 945, 955 (9th Cir. 2004); *Kimes v. Stone*, 84 F.3d 1121, 1128 (9th Cir. 1996).

11 Although Plaintiff may contend his claim did not accrue until he was told in
 12 May 2016 that his cancer was terminal (*see* FAC ¶ 58), this was merely the
 13 culminating event from years of having prostate cancer. Plaintiff alleges he had
 14 symptoms consistent with the onset of prostate cancer back in 2002 to 2004. (FAC
 15 ¶ 27.) Plaintiff received an abnormal PSA test of 3.8 in September 2003. (*Id.* ¶
 16 28.) Plaintiff alleges that although these test results were put in his file, he was not
 17 diagnosed until 2007. (*Id.* ¶¶ 29-32.) Plaintiff faults CDCR doctors for failure to
 18 counsel him, conduct further tests, or follow up on his abnormal PSA results. (*See*
 19 *id.*) Plaintiff contends his prostate cancer grew aggressively during the years he
 20 did not receive treatment at CVSP from 2002 to 2004, resulting in it becoming
 21 more advanced and difficult to cure. (FAC ¶ 36.) In March 2007, Plaintiff had a
 22 PSA test of 6.8, which resulted in referral to a urologist, a biopsy, and a diagnosis
 23 of adenocarcinoma of the prostate. (FAC ¶ 40.) Plaintiff contends if he received
 24 earlier screening and testing, it “would have improved his chance of cure” and as a
 25 result he “was diagnosed years late.” (FAC ¶ 41.)

26 Plaintiff’s allegations about failure to properly treat his prostate cancer
 27 during his incarceration in state prison, starting in 2003 or earlier and continuing
 28 until his release, undermine his premise that his claim for deliberate indifference to

1 his medical needs for treatment of his prostate cancer did not accrue until later.

2 As a prime example, Plaintiff sues the County and ARMC and its employees
3 Chau, Hui, and Ko for their treatment (or lack thereof) from 2009 to 2013. (FAC
4 ¶¶ 17-18.) However, Plaintiff knew in July 2007 that he had adenocarcinoma of the
5 prostate. (*Id.* ¶ 40.) Thus, any complaints about his cancer treatment during
6 subsequent years (2009 – 2013) should have been raised within four years, at a
7 maximum. Plaintiff's claims from 2013 and earlier are barred by the statute of
8 limitations and his Complaint should be dismissed.

9 **V. RICHARDS FAILS TO STATE A CLAIM AGAINST DEFENDANTS**
10 **COUNTY OF SAN BERNARDINO, ARROWHEAD REGIONAL**
11 **MEDICAL CENTER, CHAU, HUI, OR KO**

12 Richards' claims against the County, ARMC, and its employees are based on
13 his allegations about deficient medical care during the time period from 2009 to
14 2013. However, he groups these defendants together, generalizing the medical care
15 – or lack thereof – during this time period without naming specific actions or
16 failures by individuals. The courts have firmly established that conflating
17 defendants together is insufficient to state a claim, and Plaintiff's lack of factual
18 allegations relating to each specific defendant is improper for section 1983 liability.

19 The Federal Civil Rights Act provides liability only against those who,
20 through their personal involvement or failure to perform legally required duties,
21 caused another's constitutionally protected rights to be violated. *Leer v. Murphy*,
22 844 F.2d 628, 633 (9th Cir. 1988). Thus, liability for a federal rights civil rights
23 violation will not arise from *respondeat superior* or any other theory of vicarious
24 liability. *Monell v. Dep't of Social Services*, 436 U.S. 658, 690-92 (1978). There is
25 no liability under § 1983 without some affirmative link or connection between a
26 defendant's actions and the claimed deprivation. *Rizzo v. Goode*, 423 U.S. 362
27 (1976); *May v. Enomoto*, 633 F.2d 164, 167 (9th Cir. 1980); *Johnson v. Duffy*, 588
28 F.2d 740, 743 (9th Cir. 1978).

1 Further, Plaintiff may not attribute liability to a group of defendants, but must
 2 “set forth specific facts as to each individual defendant’s” deprivation of his rights.
 3 *Lee v. Murhpy*, 844 F.2d 628, 634 (9th Cir. 1988); *see also Taylor v. List*, 880 F.2d
 4 1040, 1045 (9th Cir. 1989). A plaintiff “must include more than a blanket
 5 statement that Defendants ‘knew’ of the dangers posed by valley fever and did
 6 nothing. [The plaintiff] must explain how each individual knew, whether by virtue
 7 of his or her position or otherwise, or the danger faced by Plaintiff, was in a
 8 position where he or she could have done something about it, and yet knowingly
 9 took no action.” *Maciel v. Cal. Dep’t of Corr. and Rehab.*, No. 1:16-cv-00996-
 10 DAD-MJS (PC), 2017 WL 1106038, at *5 (E.D. Cal. Marc. 23, 2017.) “A
 11 complaint that fails to identify the specific acts of a defendant who allegedly
 12 violated plaintiff’s constitutional rights fails to meet the notice requirements of
 13 Federal Rule of Civil Procedure 9(a).” *Honesto v. Brown*, No. 2:15-cv-0076 AC P,
 14 2017 WL 784901, at *6 (E.D. Cal. Mar. 1, 2017) (citing *Hutchinson v. United*
 15 *States*, 677 F.2d. 1322, 1328 n.5 (9th Cir. 1982).

16 Here too, Plaintiffs’ First Amended Complaint fails to allege any specific
 17 actions or inactions by Defendants Chau, Hui, and Ko. Rather, it alleges that they
 18 were “physicians and employees and/or agents of ARMC, the COUNTY, and the
 19 CDCR acting under color of law, who were responsible for providing, supervising,
 20 and managing the medical care attention, and treatment given to prisoners.” (FAC
 21 ¶ 18.) Plaintiff fails to specify any alleged actions or inactions, except that they
 22 were in charge of his care for a number of years after his cancer was diagnosed and
 23 before it was terminal. Because Plaintiff has failed to identify a single tangible act
 24 of wrongdoing by Doctors Chau, Hui, or Ko, these Defendants have no notice of
 25 what they supposedly did wrong. Accordingly, Defendants are prejudiced in their
 26 ability to respond to these allegations and prepare their defense. The point of the
 27 federal pleading standards are to prevent fishing expeditions against these
 28 individual defendants and the County. *See DM Research Inc. v. College of*

1 *American Pathologists*, 170 F.3d 53, 55 (1st Cir. 1999) (Conclusory allegations in a
 2 complaint, if they stand alone, are a danger sign that the plaintiff is engaged in a
 3 fishing expedition.”); *Grosz v. Lassen Community College District*, at * 2 (E.D.
 4 Cal. Dec. 11, 2007) (“Rule 8(a) does not permit plaintiffs to file a complaint
 5 premised solely on generalized allegations of discrimination in order to justify a
 6 fishing expedition into potential violations by defendants.”). Accordingly,
 7 Plaintiff’s claims against Defendants Chau, Hui, and Ko should be dismissed.

8 This failure to specify acts of wrongdoing by individual defendants is
 9 compounded by the fact that Plaintiff appears to blame the CDCR, the state agency
 10 which incarcerated him, the San Bernardino County jail system, where he stayed
 11 during intermittent habeas hearings, and ARMC, where he was treated at times
 12 while housed in the county jail. Defendants Chau, Hui, and Ko are employees of
 13 ARMC. While Plaintiff includes specific allegations against some CDCR
 14 defendants, he fails to list specifics about Defendants Chau, Hui, Ko, the County, or
 15 Arrowhead Regional Medical Center, other than alleging they were responsible for
 16 his health care. (*See* FAC ¶¶ 18, 46.) Plaintiff also notes that he was housed at the
 17 California Medical Facility (CMF) in Vacaville from 2008 to 2016, when he was
 18 not in a jail facility. (FAC ¶ 44.)

19 Plaintiff contends he had a biopsy in September 2011 (without noting the
 20 results of this biopsy) but received no treatment was provided until August 2012,
 21 when he had cryoablation at the Loma Linda University Medical Center. (*Id.* ¶ 54.)
 22 Plaintiff blames Doctors Chau, Hui, and Ko for failure to provide him with earlier
 23 curative treatment, as well as CDCR doctors at CMF. (*Id.* ¶¶ 54-55.) Plaintiff
 24 indicates his PSA levels rose again after his 2012 cryoablation, and he underwent
 25 intermittent ADT treatment until his release in June 2016. (*Id.* ¶ 57.) While they
 26 may state a claim for negligence, these allegations are insufficient to state a claim
 27 for deliberate indifference to Plaintiff’s medical needs, especially because Plaintiff
 28

1 does not have allegations that any specific doctor knew about the purported delay in
2 treatment.

3 **VI. CHAU, HUI, AND KO ARE ENTITLED TO QUALIFIED**

4 **IMMUNITY** Doctors Chau, Hui and Ko are also entitled to qualified
5 immunity because they did not violate Richards' constitutional rights, and would
6 not have been on notice that their involvement in treating Richards' prostate cancer
7 would be unlawful even if there were some delays in obtaining curative treatment.
8 There is no legal authority that a delay in medical treatment rises to the level of a
9 constitutional violation, without more.

10 **A. Legal Standard**

11 Qualified immunity shields an official from civil damages liability unless his
12 conduct violated clearly established law, of which a reasonable official would have
13 known. *Harlow v. Fitzgerald*, 457 U.S. 800, 818 (1982). Thus, officials are
14 afforded "ample room for mistaken judgments by protecting all but the plainly
15 incompetent or those who knowingly violate the law." *Hunter v. Bryant*, 502 U.S.
16 224, 229 (1991) (internal quotes and citation omitted). Qualified immunity applies
17 to mistaken judgments, regardless of whether the officials make a mistake of law,
18 fact, or some combination of the two. *Pearson v. Callahan*, 555 U.S. 223 (2009).

19 Constitutional requirements are not always clear-cut at the time that action is
20 required by officials. *Saucier v. Katz*, 533 U.S. 194, 205-06 (2001). But qualified
21 immunity ensures that officials are on notice that their conduct is unlawful before
22 they are subjected to suit. *Id.* It, therefore, prevents officials from being distracted
23 from their governmental duties or inhibited from taking necessary discretionary
24 action. *Harlow*, 457 U.S. 800 at 816. It also prevents "deterrence of able people
25 from public service." *Id.*

26 In *Saucier v. Katz*, the Supreme Court explained that an official is entitled to
27 qualified immunity unless: (1) the plaintiff alleges facts showing a constitutional
28 violation and (2) it was clearly established, at the time, that the conduct was

1 unconstitutional. *Saucier v. Katz*, 533 U.S. at 201. “If no constitutional right
 2 would have been violated were the allegations established, there is no necessity for
 3 further inquiries concerning qualified immunity.” *Id.* Under the second prong, the
 4 inquiry is as to whether the right was clearly established, meaning that the contours
 5 of the right were sufficiently clear that a reasonable official would understand that
 6 what he is doing violates that right. *Id.* The dispositive inquiry is “whether it
 7 would be clear to a reasonable officer that his conduct was unlawful in the situation
 8 he confronted.” *Id.* “If the officer’s mistake as to what the law requires is
 9 reasonable, . . . the officer is entitled to the immunity defense.” *Id.* at 205. Courts
 10 have discretion to decide which prong of the qualified immunity analysis to address
 11 first in light of the circumstances in each case. *Pearson*, 555 U.S. at 236.

12 Further, the Supreme Court has held that courts should not define “clearly
 13 established law” at a high level of generality. *Ashcroft v. al-Kidd*, 563 U.S. 731,
 14 131 S. Ct. 2074, 2084, 179 L.Ed.2d 1149 (2011) (holding that “the general
 15 proposition, for example, that an unreasonable search or seizure violates the Fourth
 16 Amendment is of little help in determining whether the violative nature of
 17 particular conduct is clearly established.”). The Supreme Court stated that qualified
 18 immunity is no immunity at all if ‘clearly established’ law is defined broadly. *See*
 19 *also City and County of San Francisco, Calif. v. Sheehan*, 135 S. Ct. 1765, 192 L.
 20 Ed. 2d 856 (2015) (holding that the Fourth Amendment analysis under *Graham v.*
 21 *Connor* was a “nonstarter” because a cursory glance at the facts of *Graham* confirm
 22 it was different than the instant situation).

1 **B. Doctors Chau, Hui, and Ko Did Not Violate Richards’ Rights and**
 2 **Would Not Be On Notice That Treating Him Would Be**
 3 **Unlawful**

As noted above, Plaintiff’s allegations are insufficient to state a cognizable claim for deliberate indifference by Doctors Chau, Hui, or Ko to his medical needs but rather seem to allege negligence in delaying treatment. Moreover, Defendants would not have been on notice that a delay in Plaintiff’s treatment was unconstitutional, particularly given the vagueness of the factual allegations. Plaintiff does not specify the results of his biopsy in September 2011 or what they meant, but he nevertheless faults defendants for providing “no further curative treatment” for 11 months thereafter. (FAC ¶ 54.) Given that Plaintiff may have been in both state and county custody during this time, and his biopsy results are unclear, no doctor would have reasonably believed a delay in receiving cryoablation treatment was unconstitutional. Even if the delay in care was a mistake, and there is no evidence it was intentional, defendants are entitled to qualified immunity. “Qualified immunity shields an [individual] from liability even if his or her action resulted from a mistake of law, a mistake of fact, or a mistake based on mixed questions of law and fact.” *Mattos v. Agarano*, 661 F.3d 433, 440 (9th Cir.2011) (en banc) (internal citation omitted.)

19 **VII. PLAINTIFF FAILS TO STATE A CLAIM AGAINST THE COUNTY**
 20 **AND ARROWHEAD REGIONAL MEDICAL CENTER**

Plaintiff’s fails to state a *Monell* claim because his underlying claims fail and because his conclusory allegations of *Monell* liability do not state a claim against the County or Arrowhead Regional Medical Center and should be dismissed.

First, Plaintiff’s *Monell* claims fail because he fails to state an underlying claim against the individual County employees. Absent an underlying constitutional rights violation, the County cannot be held liable under *Monell*. See *City of Los Angeles v. Heller*, 475 U.S. 796, 799 (1986); *Figueroa v. Gates*, 207 F.Supp.2d 1085, 1101 (C.D. Cal. 2002).

1 Second, *Monell* liability will attach only where a municipality's policies or
 2 customs evidence a "deliberate indifference" to the constitutional right and are a
 3 "moving force behind the constitutional violation." *Levine v. City of Alameda*, 525
 4 F.3d 903, 907 (9th Cir. 2008); *Monell v. Department of Social Services*, 436 U.S.
 5 658 (1978). After *Iqbal*, conclusory allegations of municipal policy do not state a
 6 claim for relief. The allegations must include facts showing the plausibility of those
 7 statements. *Iqbal*, 556 U.S. at 663; *see also Via v. City of Fairfield*, 833 F. Supp. 2d
 8 1189, 1196 (E.D. Cal. 2011) (noting "[s]ince *Iqbal* courts have repeatedly rejected
 9 such conclusory allegations that lack factual content from which one could
 10 plausibly infer *Monell* liability"); *Taylor v. Cty. of San Bernardino*, No. EDCV 09-
 11 1829-MMM MAN, 2012 WL 4372293, at *5 (C.D. Cal. Mar. 20, 2012), *report and*
 12 *recommendation adopted*, No. EDCV 09-1829-MMM MAN, 2012 WL 4372175
 13 (C.D. Cal. Sept. 23, 2012) ("Moreover, after *Twombly* and *Iqbal*, conclusory
 14 allegations that merely recite the elements of a *Monell* claim are not enough;
 15 plaintiff must allege specific facts giving rise to a plausible *Monell* claim."); *J.K.G.*
 16 *v. Cty. of San Diego*, No. 11CV305 JLS RBB, 2011 WL 5218253, at *9 (S.D. Cal.
 17 Nov. 2, 2011) ("The Court finds that Plaintiff's complaint does not meet the
 18 pleading requirements of *Twombly* and *Iqbal*. Plaintiff merely recites the existence
 19 of unlawful policies, practices, and customs, without supporting these conclusory
 20 allegations with specific facts.").

21 Here, Plaintiff's *Monell* allegations fail to state a plausible claim for relief
 22 because they are conclusory and fail to provide any specifics as Plaintiff fails to
 23 cite any specific deficient policies, practices, or training that led to the alleged
 24 deprivation of Plaintiff's rights. Plaintiff alleges that the County "maintained,
 25 enforced, tolerated, ratified, permitted, acquiesced in, and/or applied
 26 unconstitutional policies, practices, and/or customs with respect to the provision of
 27 medical services to prisoners in San Bernardino County jails, including Plaintiff."
 28 (FAC at ¶ 82.) While Plaintiff may allege that the County had a "custom and

practice” of failing to ensure necessary procedures and treatments (FAC at ¶ 56), there is no factual basis for this conclusory allegations such as citations to specific policies or other examples. Plaintiff’s FAC is merely a boilerplate recitation of the elements of a *Monell* claim stating that the County had an unlawful official policy and/or widespread practice, or custom, and the courts have held that this is insufficient to state a claim under *Twombly* and *Iqbal*. Therefore, Plaintiff’s *Monell* claim should be dismissed.

VIII. CONCLUSION

Based on the foregoing, Defendants County of San Bernardino, Arrowhead Regional Medical Center, and Doctors Chau, Hui, and Ko should be dismissed. The allegations against these defendants are insufficient to state a claim for deliberate indifference. The individual defendants are also entitled to qualified immunity and Plaintiff fails to state a claim for *Monell* liability. Further, the entire suit should be procedurally barred due to the statute of limitations.

Dated: October 5, 2018

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